

## CHAPTER 1

### Issues and Opportunities for Planning

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The purpose of a comprehensive planning program is to promote orderly and beneficial development, helping to create a community that offers residents an attractive, efficient, and “resident-friendly” environment in which to live. Such an environment can be realized in part by creating a financially sound governmental structure, supporting good schools, a variety of community facilities and services, efficient land use and transportation systems, and encouraging sufficient employment opportunities and adequate, affordable housing.

The planning process involves understanding the various physical, economic, and social issues within the Village. It examines where the Village has been, where it is now, what goals or targets the community hopes to achieve, and what actions are necessary to reach these goals. A successful planning program can provide the direction needed to manage future growth by offering guidelines to government leaders, private enterprise, and individuals so that the Village development-related decisions are sound, practical, and consistent.

#### **Section 1.1 Brief History and Description of the Planning Area**

The Village of Franklin Grove is located in Franklin Grove Township, in north central Lee County, Illinois. Franklin Grove is located within approximately nine miles of the City of Dixon (the Lee County seat), approximately 45 miles from the Wisconsin border, approximately 45 miles from the Mississippi River, and approximately 81 miles from Lake Michigan. Franklin Grove is located in a rich agricultural area that was predominately prairie interspersed with groves of timber in pre-settlement times. Franklin Grove is located on IL Route 38 and the Historic Lincoln Highway.

The area of present-day Franklin Grove was first settled in 1835 when E. Morgan erected a dwelling. Other settlers soon followed, attracted by the fertile land, timber groves and water resources. In about 1849, Christian Lahman had land comprising approximately 10 acres surveyed into seventeen lots and named the village “Chaplin”. This land was in what is now the southwest corner of the Village of Franklin Grove. Little development occurred until 1854, when several business establishments commenced. The construction of the railroad was the catalyst for the development of the village that followed. The railroad was completed to the village in the fall of 1854. It was in this year that the growing village was given its present name of Franklin Grove. The village continued to grow and prosper, and was incorporated in 1857, with S.J. Smith as the first President of the Town Council.

In 1870, the Village of Franklin Grove was a prosperous community with a diversified business community that served the residents of the village and the surrounding area including: four dry goods establishments; a lumber company; a grain buying and shipping business; a hardware store; a furniture store; two drug stores; two hotels; three physicians; a millinery and two tailors; a wagon maker; a harness maker; a blacksmith; two boot and shoe makers; a barber; a watchmaker and jeweler; a purveyor of books, stationery and fancy goods; a confectionery store; a buyer of butter, eggs and other farm products; a butcher; and, a photographer. The Franklin Mills was also located approximately two miles west of the village, and provided grain milling services. The village also contained a Presbyterian, a Methodist, a Lutheran and a Universalist church, a Masonic lodge, an Independent Order of Odd Fellows lodge; a public school system; and a newspaper, the *Franklin Grove Reporter*.

An excerpt from the *1923 Information Pocket Directory of Franklin Grove* states:

Franklin Grove, with a population of 700 in Lee County, a thriving and industrious little city on the main line of the Chicago and Northwestern Railway, on the Lincoln Highway, 10 miles from Dixon, the county seat, and 88 miles from Chicago. It has four churches of different denominations; two well organized bands, a live weekly newspaper; cement walks, fire department and a 24-hour light and power service. It is situated in one of the finest agricultural and dairy regions of the state, the soil being well adapted to dairying and livestock raising which are the chief industries, while diversified farming is extensively practiced. All kinds of grasses and forage are grown here in abundance and the community this season, as in previous years, has enjoyed an abundant crop. A great deal of thoroughbred livestock is also raised. Improved farm land is worth \$150 to \$200 per acre and is an investment worth the most careful consideration of the future settler who is looking for a desirable and prosperous location.

Other features are excellent train and bus service, direct market facilities for all its products with Chicago, the world market, fine water, good roads and an ideal climate.

Franklin Grove is surrounded by numerous lakes, rivers and streams, which makes this a paradise for the tourist who is lucky enough to plan a stop over here. Fishing, bathing, boating and dancing with a large auditorium where motion pictures, opera and other entertainments are given.

In educational advantages, the city is on a par with those of several times its size, having an accredited state high school where the children are given the benefits of a full high school course, music, domestic science, manual training and agriculture.

### **Section 1.2 Past Planning In Franklin Grove**

The Village has never adopted a Comprehensive Plan document.

### **Section 1.3 The Comprehensive Planning Process**

The comprehensive planning process involves several basic phases. The first phase involves research. Activities include acquiring a thorough knowledge of the existing community setting, identifying problems that require solutions, analyzing critical factors that need to be changed before progress can be made toward community goals, and establishing goals and objectives for growth and development.

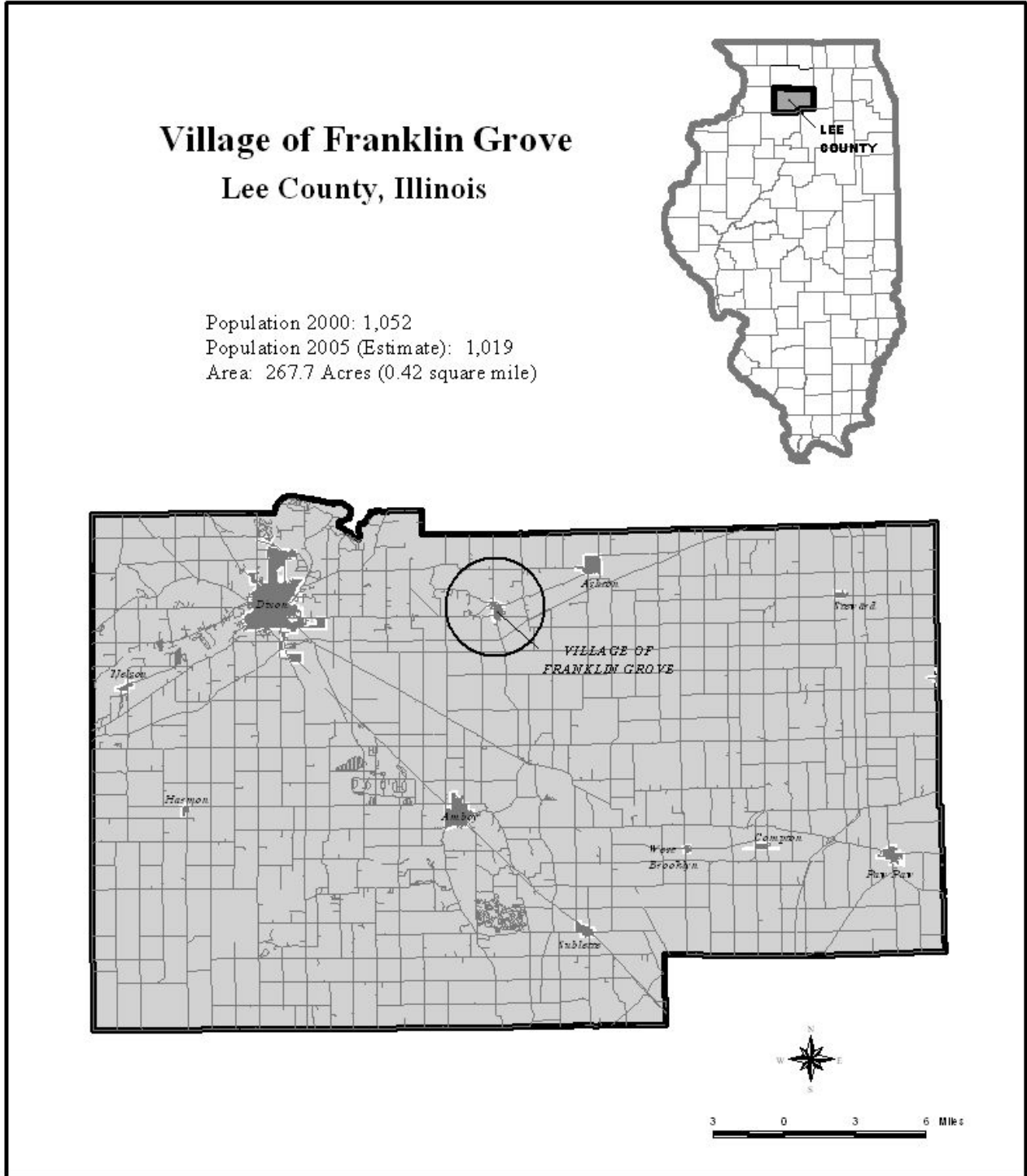
The second phase of the comprehensive planning process involves the formation of planning policy. Planning policies recommend a course of action that will accommodate expected change, produce desired change, or prevent undesirable change.

The next phase involves the selection of a preferred alternative for guiding future growth. The Land Use Element relates how the Village is expected to grow, identifying in general terms how development should proceed in the future to achieve community goals.

The final phase involves implementation of the plan and programs that will influence the day-to-day decisions made by government officials, private enterprise, and individuals. Plan implementation provides the means by which community goals can be achieved. Three major tools of implementation are the zoning ordinance, subdivision regulations, and capital improvements program. Zoning regulations act to control growth and development so that it is harmonious with the proposals and recommendations set forth in the Comprehensive Plan. They promote sound, orderly development directed toward the preservation of property values and the improvement of the overall appearance of the community. Subdivision regulations assure that new land divisions are designed in an orderly and efficient manner and are in accordance with the Comprehensive Plan. The capital improvements program is a long-range financial plan for major public improvements. It proposes the best means for utilizing available financial resources to provide residents with necessary facilities and services.

The Comprehensive Plan is the primary link between the past, the present, and the future, making it perhaps the best resource for achieving continuity over a period of time. It is to be used as a guide by those making decisions with regard to the development of the community. The Comprehensive Plan must also remain flexible so that it can be modified to reflect the processes of actual development and the changing attitudes and priorities of the community. To maintain an updated Comprehensive Plan, new information must be continually gathered and studied to determine trends and re-evaluate projections, forecasts, and plans. Even policy recommendations, which are relatively permanent statements, may require periodic review to determine their appropriateness and suitability in relation to the direction and character of community development at that time. A well thought-out and updated Comprehensive Plan, with a solid base of public involvement, is one of the most fruitful investments a Village can make. As a collection of policies and plans designed to guide future growth and development, it will help ensure continuity over time as changes occur within the Village of Franklin Grove.

Figure 1.1 Map of Franklin Grove Geographic Area



## Section 1.4 Demographic Trends

### A. Population Growth

Every 10 years the Federal government performs the National Census, and these Census results are the main source of the information used to understand how communities change over time. As illustrated in the following tables 1.1 and 1.2, the Village of Franklin Grove increased in population between 1923 and 1990. The Village also showed an increase in population between 1990 and 2000, but has shown a decrease in population between 2000 and 2005.

**Table 1.1**  
**Village of Franklin Grove Population 1923; 1990 - 2005**

Year	1923	1980	1990	2000	2005*
<b>Population</b>	700	965	968	1,052	1,019

Source: U.S. Bureau of the Census

\*July 1, 2005 Population Estimate

**Table 1.2**  
**Village of Franklin Grove Population Change and Percent Change**  
**1923-1990, 1990-2000, 2000-2005**

Period (Years)	1923 - 1980	1980-1990	1990 - 2000	2000 - 2005
<b>Population Change</b>	265	3	84	-33
<b>Population % Change</b>	38.29	0.31	8.68	-3.14

Source: U.S. Bureau of the Census

The Village grew an average of approximately 6.4% per decade from the 1920s through the 1980 Census year (an average population increase of 4.6 persons per year or an average population increase of 0.57% per year over 57 years) for a total increase in population of 265 persons. The Village population increased by 3 during the recessionary period of 1980-1990. The Village population grew by 84 during the 1990s; however, the population has declined by 33 from 2000 to 2005. Lee County as a whole has displayed similar trends in population. Lee County population declined by 5.33% from 1980-1990, increased in population by 4.86% from 1990 to 2000, and has declined in population from 2000 to 2005 by 1.09%.

## B. Age Distribution

Table 1.3 below details the number of Village residents that occupied specific age groups in the past two Census years. Insight into the nature of the Village population's change over time can be gained through examining how these age groups change as they move through their life cycles. The age groups (or "cohorts" as they are called when tracking a group of same-aged people) have been displayed within the table in ten-year increments to more easily see how their numbers increase or decline over different Census years. The diagonal series of gray or white boxes within Table 1.3 indicate the path of each age cohort through the two Census periods.

**Table 1.3  
Distribution of Population by Ten-Year Age Groups  
Village of Franklin Grove**

	1990	2000	Cohort Change 1990-2000	Cohort % Change 1990-2000	Class Change 1990-2000	Class % Change
Under 5 Years	75	56	---	---	(19)	-25.33%
5 - 14 years	143	157	(13)	-9.09%	14	9.79%
15-24 years	122	130	(17)	-13.93%	8	6.56%
25-34 years	146	105	(6)	-4.11%	(41)	-28.08%
35-44 years	113	140	15	13.27%	27	23.89%
45-54 years	83	128	(48)	-57.83%	45	54.22%
55-59 years	34	35	10	29.41%	1	2.94%
60-64 years	37	44	22	59.46%	7	18.92%
65-74 years	76	59	16	21.05%	(17)	-22.37%
75-84 years	84	92	22	26.19%	8	9.52%
85 years and over	55	106	---	---	51	92.73%
Median Age	33.9	40.0	---	---	6.1	17.99%

Source: U.S. Bureau of the Census

The 5-14, 15-24 and 25-34 year old cohorts all showed decreases between 1990 and 2000. Of the age cohorts older than the 25-34 cohort, only the 45-54 cohort showed a decrease between 1990 and 2000.

The median age for the Village of Franklin Grove increased significantly from 33.9 to 40.0 between 1990 and 2000. The "median age" is the point where ½ of the population lies above and ½ lies below; the older this age is, the older the overall population for a place is becoming. The increases in the older age cohorts and decreases in the younger age cohorts appear to account for the increase in median age.

## C. Education Levels

Table 1.4 below compares the educational attainment information for the Village of Franklin Grove. Between 1990 and 2000 the Village population has become more educated. The population with high school education or less has decreased by 64 persons, or 34.6%, and in 2000 accounted for 17.3% of the population 25 years of age and over compared to 29.2% in the 1990 census year. The number of persons with at least some college education up to a graduate or professional degree has increased by 65 persons, or 31.4%. Persons with at least some college education

but no degree, an associate's degree, a bachelor's degree or a graduate or professional degree accounted for 38.8% of the population of the village over 25 years of age in the 2000 census year, compared to 32.6% in the 1990 census year. In Lee County as a whole in the 2000 census year, 56.5% of the population 25 years of age and over had a high school education or less, and 43.5% of the population 25 years of age and over had at least some college education but no degree, an associate's degree, a bachelor's degree or a graduate or professional degree.

**Table 1.4  
Educational Attainment of Persons 25 Years and Over  
Village of Franklin Grove**

	<b>1990</b>	<b>2000</b>	<b>Change (+/-)</b>	<b>% Change</b>
Less than 9 <sup>th</sup> Grade	73 <i>11.5%</i>	53 <i>7.6%</i>	(20)	-27.4%
9 <sup>th</sup> - 12 <sup>th</sup> Gr., no diploma	112 <i>17.7%</i>	68 <i>9.7%</i>	(44)	-39.3%
High School Graduate	242 <i>38.2%</i>	308 <i>43.9%</i>	66	27.3%
Some college, no degree	94 <i>14.8%</i>	121 <i>17.3%</i>	27	28.7%
Associate's degree	45 <i>7.1%</i>	55 <i>7.8%</i>	10	22.2%
Bachelor's degree	37 <i>5.8%</i>	55 <i>7.8%</i>	18	48.6%
Graduate or professional degree	31 <i>4.9%</i>	41 <i>5.8%</i>	10	32.3%
<b>Total</b>	<b>634</b> <i>100%</i>	<b>701</b> <i>100%*</i>	<b>67</b>	<b>10.6%</b>

Source: U.S. Bureau of the Census

\*Does not total exactly 100% due to rounding.

#### D. Households and Income

The Village of Franklin Grove residential community is made up of different types of households. Table 1.5, below, details the changes in the make-up of Village households over the last 10 years. Family households have seen their number increase, although the percentage of total households has decreased between 1990 and 2000. Non-family households have increased significantly from 1990 to 2000 in both number (from 78 to 122) and percentage of total households (from 25.24% to 32.80%). Married-couple households have seen their number and percentage of family households decrease between 1990 and 2000. Both single-father family households and single-mother family households have increased in number and percentage of total family households. The Persons Per Household (Average Household Size) calculation for the Village has decreased from 2.81 in 1990 to 2.51 in 2000. The average household size in Franklin Grove is 0.8% higher than the average household size of Lee County as a whole in the 2000 census year, which was 2.49.

**Table 1.5**  
**Households, Average Household Size and Household Type**  
**Village of Franklin Grove**

	<b>1990</b>	<b>2000</b>	<b>Change (+/-)</b>	<b>% Change</b>
<b>Households</b>	309	372	63	20.39%
<b>Average Household Size</b>	2.81	2.51	(0.30)	-10.68%
<b>Households by Type:</b>				
Family Households <i>(% of Total Households)</i>	231 <i>(74.76%)</i>	250 <i>(67.20%)</i>	19	8.23%
Married-couple families <i>(% of Family Households)</i>	196 <i>(84.85%)</i>	195 <i>(78.00%)</i>	-1	-0.51%
Other family, male householder <i>(% of Family Households)</i>	6 <i>(2.60%)</i>	17 <i>(6.80%)</i>	11	183.33%
Other family, female householder <i>(% of Family Households)</i>	29 <i>(12.55%)</i>	38 <i>(15.20%)</i>	9	31.03%
Non-Family Households <i>(% of Total Households)</i>	78 <i>(25.24%)</i>	122 <i>(32.80%)</i>	44	56.41%
Householder living alone <i>(% of Total Non-Family Households)</i>	74 <i>(94.87%)</i>	107 <i>(87.70%)</i>	33	44.59%
Householder 65 years and older <i>(% of Total Non-Family Households)</i>	44 <i>(56.41%)</i>	78 <i>(63.93%)</i>	34	77.27%

Source: U.S. Bureau of the Census

Another instructive piece of information on the state of households within the Village is the level of income that each household achieves. Again the Census provides insight into the range of incomes present within the Village of Franklin Grove.

**Table 1.6**  
**Household Income 1990 - 2000**  
**Village of Franklin Grove**

<b>Household Income (\$)</b>	<b>1990</b>	<b>2000</b>	<b>Change (+/-)</b>	<b>% Change</b>
Less than 10,000	47 <i>(15.3%)</i>	18 <i>(4.9%)</i>	(29)	-61.70%
10,000 - 14,999	35 <i>(11.4%)</i>	22 <i>(6.0%)</i>	(13)	-37.14%
15,000 - 24,999	60 <i>(19.5%)</i>	52 <i>(14.2%)</i>	(8)	-13.33%
25,000 - 34,999	66 <i>(21.5%)</i>	50 <i>(13.6%)</i>	(16)	-24.24%
35,000 - 49,999	42 <i>(13.7%)</i>	106 <i>(28.9%)</i>	64	152.38%
50,000 - 74,999	44 <i>(14.3%)</i>	67 <i>(18.3%)</i>	23	52.27%
75,000 - 99,999	8 <i>(2.6%)</i>	44 <i>(12.0%)</i>	36	450.00%
100,000 - 149,999	2 <i>(0.7%)</i>	6 <i>(1.6%)</i>	4	200.00%
150,000 - 199,999	3 <i>(1.0%)</i>	2 <i>(0.5%)</i>	(1)	-33.33%
200,000 or more	0 <i>(0.00%)</i>	0 <i>(0.0%)</i>	0	---
<b>Total Households</b>	<b>307</b> <i>(100%)</i>	<b>367</b> <i>(100%)</i>	<b>60</b>	<b>19.54%</b>
<b>Median Household Income (\$)</b>	<b>26,437</b>	<b>41,181</b>	<b>12,512</b>	<b>36.44%</b>

Source: U.S. Bureau of the Census

Table 1.6 above describes how household incomes have changed in the last 10 years. It is a testimony to both the inflation of wages and the increased earning power of the residents of the Village of Franklin Grove that the percentage of households making greater than \$50,000 per year has increased from 18.6% in 1990 to 48.0% in 2000. Median household income has increased from \$26,437 to \$41,181 over the same period. The increase in the percentage of households earning greater than \$50,000 for Lee County as a whole is similar over the 10-year period (16.8% to 38.6%). The median household income for the County was 6.5% higher than the Village of Franklin Grove in 1990 (\$28,284); however, the median household income for the Village of Franklin Grove was 0.5% higher than Lee County as a whole in 2000 (\$40,967), indicating that median household income is increasing at a greater pace in the Village of Franklin Grove compared to Lee County.



With the examination of income information, the Village should also assess the poverty status of its residents. “Poverty” is generally defined as a set of money income thresholds that vary by family size and composition to determine who is poor. If a family’s total income is less than that family’s threshold, then that family, and every individual in it, is considered poor. The poverty thresholds do not vary geographically. That is, they are the same throughout the United States. However, the poverty thresholds are updated annually for inflation using the Consumer Price Index (CPI-U). The official poverty definition counts money income before taxes and does not include capital gains and non-cash benefits (such as public housing, food stamps, and Medicaid). Poverty is not defined for people in military barracks, institutional group quarters, or for unrelated children under age 15 (such as foster children). Table 1.7 below outlines poverty thresholds for years 1989 and 1999. Table 1.8 lists the Census information on poverty for the total number of residents and children within the Village of Franklin Grove.

Poverty status declined within the Village of Franklin Grove between 1989 and 1999 among all individuals (from 8.2% to 7.7%), families (from 7.9% to 5.9%) and persons 65 years and older (from 18.5% to 6.4%). Poverty status for children increased from 9.2% to 13.0%.

Compared to Lee County as a whole, poverty status among individuals decreased between 1989 and 1999 from 8.8% to 7.7% of the population, poverty status among families decreased from 6.9% to 4.9%, poverty status among persons 65 years and older decreased from 10.4% to 8.9%, and poverty status among children decreased from 10.2% to 8.4%.

**Table 1.7**  
**Weighted Average Poverty Thresholds - 1989 and 1999**

<b>Size of Family Unit</b>	<b>1989</b>	<b>1999</b>
One Person	\$6,310	\$8,501
Two Persons	\$8,067	\$10,869
Three Persons	\$9,885	\$13,290
Four Persons	\$12,674	\$17,029
Five Persons	\$14,990	\$20,127
Six Persons	\$16,921	\$22,727
Seven Persons	\$19,162	\$25,912
Eight Persons	\$21,328	\$28,967
Nine Persons or more	\$25,480	\$34,417

Source: U.S. Bureau of the Census

**Table 1.8**  
**Poverty Status 1989 and 1999**  
**Village of Franklin Grove**

	<b>1989</b>	<b>1999</b>	<b>Change (+/-)</b>	<b>% Change</b>
Families - All Income Levels	227	254	27	11.9
Below Poverty Level	18	15	(3)	-16.7
% Below Poverty Level	7.9	5.9	---	---
All Individuals*	857	947	93	10.9
Below Poverty Level	70	73	3	4.3
% Below Poverty Level	8.2	7.7	---	---
Children Under 18 Year of Age	260	262	2	0.8
Poverty Level	24	34	10	41.7
% Below Poverty Level	9.2	13.0	---	---
Persons 65 Years and Over	119	173	54	45.4
Below Poverty Level	22	11	(11)	-50
% Below Poverty Level	18.5	6.4	---	---

Source: U.S. Bureau of the Census

\*All individuals for whom poverty status is determined.

#### E. Employment Characteristics

Table 1.9 below summarizes employment by industry data provided for the last two Census years. This information represents what type of industry that the working residents of the Village were employed by, and is not a listing of the employment currently located within the Village of Franklin Grove. The discussion of the Village economy will take place within the Economic Development Element of this Comprehensive Plan. It should be noted that the method used for classifying industries was changed between the 1990 and 2000 Census, and therefore the information included in the industry categories of Table 1.9 is not entirely consistent for comparison between those years. The table attempts to place the two Census years in a useable context.

**Table 1.9**  
**Summary of Employment by Industry**  
**Village of Franklin Grove**

Industry	1990	2000	Change (+/-)	% Change
Agriculture, forestry, fishing and hunting, and mining	18	4	(14)	-77.78%
Construction	21	22	1	4.76%
Manufacturing	109	109	0	0.00%
Wholesale trade	16	14	(2)	-12.50%
Retail trade	47	48	1	2.13%
Transportation and warehousing, and utilities	35	37	2	5.71%
Information	---	4	4	---
Finance, insurance, real estate, and rental and leasing	24	24	0	0.00%
Professional, scientific, management, administrative, and waste management services	8	32	24	300.00%
Educational, health and social services	82	101	19	23.17%
Arts, entertainment, recreation, accommodation and food services	14	16	2	14.29%
Other services (except public administration)	20	25	5	25.00%
Public administration	13	11	(2)	-15.38%
<b>Total Employed Persons 16 Years and Over</b>	399	447	48	12.03%

Source: U.S. Bureau of the Census

## Section 1.5 Population Projections

*Projections* are estimates of future populations based on statistical models that extrapolate past and present trends into the future. Projections can be created through very simple or very complex calculations. The type of calculations used is based on the available data and desired use of the projection.

*Forecasts* are also estimate of a future population based on statistical models. Forecasts, however, include additional adjustments made to reflect assumptions of future changes.

*Targets* express desirable future populations based on policies and goals.

Developing population projections is a complex process. There is always a greater difficulty in deriving population projections for small geographic areas such as townships and small cities or villages. Projections for larger geographic areas are more reliable, since the large population base will be less likely to exhibit short term variations. Likewise, any projection results that extend for periods longer than ten years become statistically less reliable as inputs to the projection are based on calculations rather than actual numbers. In summary, the smaller the area and the longer the period, the less likely a projection will be accurate.

The Village of Franklin Grove population expanded by 265 residents between 1923 and 1980, an average of 6.4% per decade. During the 1980s, the population expanded by only 3 persons, or 0.31%. The Village population expanded by 84 persons between 1990 and 2000, a population increase of 8.68%. However, the Village population has decrease from 2000 to 2005 by 33 persons, a decrease of 3.14%.

The population is projected to be in decline or be stagnant through 2010, after which the population should slowly increase. The current population decrease in Franklin Grove is likely being caused by a decline in the number of persons per household, as younger persons leave their parents homes and the Village. This trend is accounted for by an increasing median age for Village residents, and the declining numbers in the younger age classes and age cohorts as shown in Table 1.3. The number of new housing units available within Franklin Grove will increase modestly into the future (see Section 1.5(A) below) leaving persons per household as a main determinant of the number of residents within the Village of Franklin Grove. According to the 2000 Census (Table 1.5 above), Franklin Grove averaged 2.51 persons per household (PPH) in 372 households. It is anticipated that this average will decrease into the future based on the existing trend.

To estimate the Franklin Grove population for 2010, 2020 and 2030, two different methodologies were employed, as follows:

### Population Projection Methodology A:

The number of housing units and persons per household within the Village was projected out to 2010, 2020, 2030 and 2040, using a simple mathematical progression projection assuming a 20.4% increase per 10-year period for housing units and a 10.7% decrease per 10-year period for persons per household. The projected number of housing units was multiplied by persons per household to yield an estimated population.

### Population Projection Methodology B:

The 10-year growth rates from 1960-1970, 1970-1980, 1980-1990, 1990-2000, and 2000-2005 were divided by the number of years per period to yield an average annual growth rate. The average annual growth rates per decade and five-year period (2000-2005) were averaged to yield an average annual growth rate between 1960 and 2005 of 1.7%. This average annual growth rate was then used to project the population for 2010, 2020, 2030 and 2040.

This population projection does not include any large-scale development of vacant land for residential uses within the planning period. It is still possible, however, for vacant or developed lands within and/or adjacent to the Village to be developed or redeveloped. Larger-scale residential development could have a significant impact on the number of housing units and the Village’s population.

**Table 1.10A  
Methodology A Projected Population  
Village of Franklin Grove**

<b>Year</b>	2010	2020	2030	2040
<b>Population</b>	1,004	1,078	1,162	1,251

**Table 1.10B  
Methodology B Projected Population  
Village of Franklin Grove**

<b>Year</b>	2010	2020	2030	2040
<b>Population</b>	1,031	1,056	1,082	1,108

Calculating an average of the projected populations of the two methodologies may yield a result that is more accurate.

**Table 1.10C  
Projected Population  
Based on Average Projected Population of Methodology A and Methodology B  
Village of Franklin Grove**

<b>Year</b>	2010	2020	2030	2040
<b>Population</b>	1,018	1,067	1,122	1,180

**Section 1.6 Community Goals, Objectives and Policies**

The following goals, objectives and policies provide the framework for guiding future community development activities within Franklin Grove. Goals are stated as desirable conditions to strive for in the future. They are common ideals of the community that can be achieved through the actions of government leaders, private enterprise and individuals. Objectives are general targets to be achieved along the path of satisfying community goals. Policies are methods of action to accomplish these stated objectives. Together these three pieces express the uniqueness of the community while stating changes that will produce desirable patterns for growth and development.

A. Goal:

Franklin Grove shall pursue policies that preserve, enhance and improve its current quality living environment. It is the goal of the Village to maintain, enhance and improve the overall aesthetic quality of its residential, recreational, commercial and industrial areas.

B. Objectives:

1. Promote the maintenance and improvement of existing development within Franklin Grove.
2. New development, either at the Village edge or on in-fill sites, should be designed in a manner that allows urban services to be most efficiently and economically provided.
3. Ensure that newly developed or redeveloped areas are compatible with existing uses of land.

4. To improve long range fiscal planning for the Village.

C. Policies:

1. The Village of Franklin Grove should implement the recommendations of the Comprehensive Plan to ensure the Village remains a desirable place to live and work, and support maintaining the current balance of residential, commercial, industrial and recreational land uses.
2. Current implementation tools, such as the zoning ordinance, subdivision regulations, and other Village ordinances should continue to be used and enforced.
3. The Village should develop a capital improvement program to address future public utility, transportation, and other public needs.
4. The Village should encourage development which protects and enhances the Village's tax base.
5. The Franklin Grove Planning Commission should maintain an active role in assessing Village needs, evaluating development, and utilizing the planning process as a means of accomplishing the recommendations contained in the Comprehensive Plan.